

## Message Text

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PAGE 01 NATO 06935 191009Z  
ACTION EUR-12

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ACDA-07 NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06  
TRSE-00 DODE-00 /073 W  
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C O N F I D E N T I A L NATO 06935

E. O. 11652: GDS  
TAGS: PFOR, PORG, UNGA, NATO  
SUBJECT: NATO CONSULTATIONS ON UN ISSUES

REF: (A) STATE 148782, (B) NATO 6771, (C) 76 STATE 37592,  
(D) STATE 159747

1. WE WELCOME THE PROPOSALS IN REF A ON ORGANIZING MULTI-LATERAL DIPLOMACY. NATO HAS A WELL-ESTABLISHED TRADITION OF REGULAR CONSULTATIONS ON UN MATTERS THAT WE BELIEVE CAN BE USED TO ADVANTAGE IN PRESENTING US VIEWS ON SOME UN ISSUES TO THE ALLIES. JUST PRIOR TO THE OPENING OF THE UNGA, THE ALLIES HOLD AN ANNUAL EXCHANGE OF VIEWS ON UN MATTERS IN THE NAC (REF B) OR IN THE POLITICAL COMMITTEE REINFORCED WITH WORKING-LEVEL EXPERTS FROM CAPITALS. THEY FREQUENTLY FOLLOW UP DURING THE GENERAL ASSEMBLY WITH BRIEF, AD HOC EXCHANGES ON SECURITY-RELATED ISSUES.

2. THE PURPOSE OF MOST NATO CONSULTATIONS ON UN ISSUES IS TO EXCHANGE VIEWS AND NOT TO TRY TO ADOPT JOINT NATO POSITIONS. NONETHELESS, WHEN ISSUES OF SPECIAL INTEREST TO ANY ALLY ARISE, OR WHEN AN ALLY IS PLANNING TO PROMOTE A SECURITY-RELATED RESOLUTION IN THE UNGA, THAT ALLY MAY RAISE THE ISSUE AT NATO HEADQUARTERS, AND REQUEST SUPPORT  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 06935 191009Z

OR CO-SPONSORSHIP FROM OTHER ALLIES, AS APPROPRIATE. THE US HAS MADE SEVERAL SUCH INTERVENTIONS IN THE PAST ON ISSUES SUCH AS GUAM, PUERTO RICO, KOREA AND THE MIDDLE EAST. WHILE AN APPEAL TO ALLIED SOLIDARITY AT NATO CAN BE USEFUL, WE SHOULD BE CAREFUL NOT TO OVERUSE SUCH APPEALS ON ISSUES OF DIRECT INTEREST ONLY TO THE US.

3. NATO ALLIES ARE GENERALLY PREPARED TO COORDINATE THEIR POSITIONS ON ISSUES DIRECTLY AFFECTING WESTERN SECURITY; E. G., PREPARATIONS FOR THE UNGA SPECIAL SESSION ON DISARMAMENT, HOW TO ELIMINATE ALLEGATIONS OF NATO SUPPORT FOR SOUTH AFRICA FROM OFFICIAL UN DOCUMENTS, OR HOW TO COUNTER SOVIET "DISARMAMENT" PROPOSALS. THEY WOULD NOT BE PREPARED TO ATTEMPT TO DEVELOP A COORDINATED ALLIANCE POSITION ON MOST ECONOMIC AND STRUCTURAL ISSUES (PARA 3, REF A), BUT WILL GENERALLY BE PREPARED TO EXCHANGE VIEWS ON ALL THESE TOPICS. US PRESENTATIONS IN SUCH EXCHANGES GENERALLY HAVE MORE IMPACT IF WE EXPLAIN OUR POSITION IN TERMS OF WESTERN SECURITY.

4. WHEN THE US WANTS TO SOLICIT ALLIED SUPPORT OR UNDERSTANDING ON A SPECIAL ISSUE, WE SHOULD RAISE IT AS EARLY AS POSSIBLE. WE SHOULD ALSO CIRCULATE THE TEXT OF RESOLUTIONS, PERTINENT PORTIONS OF TEXTS, AND THE FULL TITLE AND UN REGISTRATION NUMBERS OF PERTINENT DOCUMENTS SO THAT ALLIED DELEGATIONS CAN COMMUNICATE QUICKLY WITH THEIR UN MISSIONS.

5. IN RESPONSE TO PARA 2, REF D, THE MLO AT USNATO WILL BE POLITICAL OFFICER PETER COLLINS. I SHALL OF COURSE GIVE UN ISSUES CLOSE PERSONAL ATTENTION AS WELL. BENNETT

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## Message Attributes

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